- 1 2025 NYSAC Legislative Conference
- 2 Standing Committee on Public Health/Mental Health
- 3 **Resolution #1**
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Resolution Calling for the SFY 2025-26 Enacted Budget to Include Reforms for Determining the Capacity of a Defendant to Stand Trial

7 8 WHEREAS, section § 730 of the Criminal Procedure Law (CPL) provides that 9 defendants charged with felonies who are mentally ill and/or developmentally disabled and who are determined by a court to be unable to understand the charges against them 10 or participate in their own defense (often called "730's") are sent to New York State-11 operated forensic hospitals solely for the purpose of trying to restore them to 12 competency so they can stand trial; and 13 14 WHEREAS, the origin of CPL § 730 dates back over five decades to the laws of 1970, 15 and parts of it have been declared to be unconstitutional; and 16 17 WHEREAS, competency restoration provides necessary medications but primarily 18 provides services such as courtroom training to familiarize the defendant with 19 courtroom procedures so they can participate in their trial; and 20 21 WHEREAS, many judges incorrectly believe that by ordering a 730 commitment, they 22 23 are helping the mentally ill or developmentally disabled person to get treatment; and 24 **WHEREAS**, in the cases for which restoration is appropriate, most defendants can 25 generally be restored within 90-120 days; and 26 27 28 **WHEREAS**, unfortunately, there are also numerous situations where defendants have been kept in restoration for periods of three, six, or even 10 years; and 29 30 WHEREAS, these lengthy confinements have been declared to be unconstitutional by 31 the U.S. Supreme Court as shown in the case of Jackson v. Indiana (1972), which 32 provides that states may not indefinitely confine criminal defendants solely on the basis 33 of incompetence to stand trial; and 34 35 WHEREAS, the Office of Mental Health (OMH) has diverged from agreements with 36 the county mental health commissioners/directors of community services to provide 37 specific and timely information on the clients/defendants ordered to restoration; and 38 39 WHEREAS, the SFY 2020-21 budget required counties to pay 100 percent of the OMH 40 State Operations costs for individuals receiving court-ordered mental health 41 competency restoration services at State-operated Forensic Psychiatric Centers; and 42 43 WHEREAS, as the full payors of these services, the commissioners must have access to 44

- 45 all client information deemed necessary to effectively manage their responsibilities
- 46 under the Mental Hygiene Law; and

- 1 WHEREAS, the county cost of these services is over \$1,300 per day, and current
- statute does not require a timeline be established for when a defendant is unable to berestored; and
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- 5 WHEREAS, counties, through the county tax levy, already bear an overwhelming
- 6 portion of the financial burden for supporting individuals suffering from serious mental
- 7 illness, and the requirement to assume 100 percent of 730.20 competency restoration
 8 costs has taken away hundreds of millions of dollars from critical behavioral health
- costs has taken away hundreds of millions of dollars from critical behavioral hear
 programming in the community; and
- 9 10

WHEREAS, an analysis of competency restoration costs across New York counties
 shows staggering increases between 2019 and 2024, with increases of over 6,000
 percent in some smaller counties, such as Warren County (10,926 percent) and

- 14 Livingston County (6,549 percent); and
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- WHEREAS, mid-sized counties have seen increases ranging from 121 percent to 695
 percent, with St. Lawrence County costs rising by 695 percent and Ontario County by
 271 percent; and
- 18 271 percent; an
- 20 WHEREAS, large counties are experiencing increases as high as 400 percent,
- including Orange County at 409 percent and Dutchess County at 405 percent, with
 some now facing annual costs exceeding \$5.3 million; and
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- **WHEREAS**, given the advances in behavioral health and the modernization of the
- criminal justice system, it is time for the State to reform the statutory authority
- 26 governing competency restoration to ensure that only individuals who are appropriate
- subjects of 730 court orders are sent for restoration in accordance with the current state
- 28 of these two systems; and
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- WHEREAS, the Legislature has introduced S.1004 (Brouk), which seeks to address the
 reforms necessary to update the archaic requirements of current statute, many which
 have been deemed unconstitutional and includes a critical requirement to reinvest any
 savings derived by the counties back into the local mental hygiene systems of care.
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- **NOW, THEREFORE, BE IT RESOLVED**, the New York State Association of
- 36 Counties (NYSAC) calls upon the Governor and Legislature to enact S.1004 (Brouk) to
- 37 modify CPL § 730.10 to make clear that restoration is not mental health treatment, so
- 38 the judiciary is better informed that a 730 order does not treat underlying mental health
- 39 conditions; and
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- 41 **BE IT FURTHER RESOLVED**, CPL § 730.20 be reformed to establish specific
- 42 criteria for 730 examiners, streamlining the process to establish equity across the
- 43 system, and that the psychiatrist or psychologist conducting the psychiatric exam tell
- 44 the court whether or not there is a reasonable chance of restoration, thereby granting
- 45 the court an opportunity to allow diversion to mental health treatment; and

BE IT FUTHER RESOLVED. OMH consistently follow their agreements with the 1 county mental health commissioners/directors of community services to provide 2 specific and timely information on the clients/defendants ordered to restoration; and 3 4 BE IT FURTHER RESOLVED, CPL § 730.20 adjust the fee for 5 6 reimbursing psychiatric examiners; and 7 8 BE IT FURTHER RESOLVED, CPL § 730.50 limit the time defendants are ordered 9 for restoration services: and 10 BE IT FURTHER RESOLVED, MHL § 9.33 allow individuals to be transferred to 11 12 Article 9 facilities if it is determined that a defendant is unable to be restored; and 13 **BE IT FURTHER RESOLVED**, MHL § 43.03 require Local Governmental 14 Units (counties) to reinvest savings from these reforms into community mental health 15 16 services; and 17 18 **BE IT FURTHER RESOLVED**, the New York State Association of Counties (NYSAC) calls on the State to support all provisions outlined in S.1004 (Brouk); and 19 20 BE IT FURTHER RESOLVED, copies of this resolution be sent to the counties of 21 New York encouraging member counties to enact similar resolutions; and 22 23 **BE IT FURTHER RESOLVED**, NYSAC shall forward copies of this resolution 24 to Governor Kathy Hochul and the New York State Legislature encouraging them 25

to include these reforms in the SFY 2026 Enacted Budget.